





2016 STATEWIDE MEDICAL AND HEALTH EXERCISE



ALAMEDA COUNTY MASS CASUALTY INCIDENT (MCI)

AMTRAK TRAIN DERAILMENT DISCUSSION-BASED TABLETOP EXERCISE





WELCOME & INTRODUCTIONS



EXERCISE AGENDA

8:30 AM	WELCOME & INTRODUCTIONS		
8:45 AM	MODULE 1: SCENE RESPONSE - Panel - Initial Field Response to 4 Hours After Incident - Fire, ALS, Amtrak, & EMS		
9:20 AM	 MODULE 2: EOC MANAGEMENT & MEDICAL SURGE - Panel EOC Activation to 4 Hours After Incident; MHOAC / RDMHS Hospital Expansion / Decompression BLS Transport Providers 		
9:50 AM	BREAK		
10:00 AM	MODULES 1 & 2: ALL (Breakout for - Panel Questions & Discussion)		
11:00 AM	 MODULE 3: DPHC/PARTNER RESPONSE ROLES - Panel Health Care Services Agency (Environmental Health, Behavioral Health, Public Health) Healthcare Partners: Clinics, & LTCFs 211 		
11:30 AM	MODULE 3: ALL (Group Discussion)		
12:10 PM	LUNCH PICK UP		
12:20 PM	11/17/16 FUNCTIONAL EXERCISE - Requirements		
12:30 PM	WORKING LUNCH & HOTWASH		
1:00 PM	ADJOURN & PARTICIPANT EVALUATION		

TTX PURPOSE & SCOPE

PURPOSE

Discuss coordination of EMS and Operational Area response functions to a mass casualty incident.

SCOPE

Field to High Level Management Response Roles











EXERCISE OBJECTIVES

- 1. Discuss activation of & coordination between <u>OA EOC</u>, HCSA DOC, HCCs & other command centers (**Emergency Operations Coordination**).
- 2. Discuss healthcare <u>partner roles</u>, responsibilities & capabilities during medical surge event requiring <u>healthcare system bed expansion</u> & decompression (**Medical Surge**).
- 3. Address triage, patient distribution & tracking & mutual aid (Medical Surge).
- 4. Discuss utilization of <u>communications systems</u> to evaluate sharing of actionable information (**Information Sharing**).
- 5. Address <u>support roles</u> of <u>Health Care Services Agency</u> including public health, behavioral health & environmental health (**Emergency Operations** Coordination).











EXERCISE FORMAT & CONCEPTS

3 MODULES

- Panel Discussion Format
- **CROSS-SECTOR PARTICIPANTS** Focus on
 - Strengths
 - Areas for Improvement
- Refer to Situation Manual & exercise materials on EMS/PH websites

TARGET CONCEPTS & RESPONSE ROLES

- Field Command Organization
- EOC, HCCs, & Command Centers
- Medical Surge Bed Expansion
- Patient Movement, Triage, & Tracking
- Ambulance Strike Teams Personnel
- MHOAC & Mutual Aid
- Field Treatment Sites & CCPs
- LTCF & Clinic Support
- Healthcare Partner Support







MODULE 1: SCENE

MCI Train Derailment Initial Response to 4 Hours Later



SCENARIO

CAPITOL CORRIDOR AMTRAK TRAIN

- Traveling from Emeryville station to Jack London Square station
- Departing 0500 on Nov 17, 2016.

OAKLAND BUSY INTERSECTION

- Several blocks from station (Broadway & Embarcadero West)
- Dozens of vehicles on either side of tracks wait for train to pass.
- Includes <u>2 school buses</u>
 (carrying maximum capacity of 60; K-8 children each)

0512 AM, TRAIN STRIKES VAN **

(attempting to cross tracks)

- Instantly killing driver
- Setting off chain reaction begins with 23-car derailment.

Diesel fuel released from train











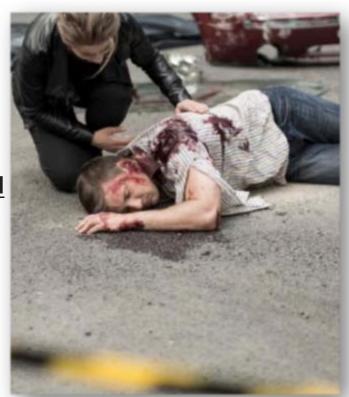






SCENARIO

- Standing <u>vehicles hit by derailed train</u> cars including <u>school buses</u>
- Dozens of <u>911 calls</u> begin to come in within seconds following crash.
- Callers reporting:
 - Nearly 80 people are trapped
 - 300 injuries (100 "red" severely injured
 & 30 dead on impact).
 - Others reported wounded walking away & calling Uber/Lyft from scene.
- 1 school bus turned on it's side
 & other bus upright.
- ALL HOSPITALS FULL TO CAPACITY
- OA EOC DISASTER DECLARATION













SCENARIO UPDATE

- First responders arrive on scene in minutes.
- Crash declared a mass casualty incident
- Multiple agencies are involved (i.e., Fire, EMS, Healthcare partners, Law Enforcement)
- Initial scene assessment by EMS reporting:
 - 30 fatalities
 - 18 triaged as BLACK (5 are pediatric)
 - 100 triaged as RED (23 are pediatric)
 - 100 triaged as YELLOW (25 are pediatric)
 - 92 triaged as GREEN (24 are pediatric)















MODULE 1

MCI Activation & Initial Field Response



MODULE 1: Scene - Panel Discussion

Focus Areas	Speakers		
ALCO MCI ActivationMCI Field Policy & Plan	Travis Kusman, ALCO EMS		
Dispatch/ Alert NotificationsEMS Duty Officer			
 ReddiNet - Hospital MCI Poll, HAvBED Poll, & Messages 			

SCENE: Initial MCI Field Response & 4 hours into Response **

- Fire & Paramedics Plus Response
- ICS & Unified Command
- Staging & CCP
- Mutual Aid Request
- Ambulance Strike Teams
- EMS Liaison & MHOAC Role
- FTS Model

- Darrell Lee, Oakland Fire
- Dale Feldhauser, Paramedics Plus
- Stacy Weller, Amtrak
- Jim Morrissey, ALCO EMS



MODULE 1: Scene - Panel Questions

- 1. What is your priority response role?
 - From initial event up to 4 hours later?
 - Identify response role in field & at EOC, DOC, or command center level.
- 2. How do you coordinate with OA EOC & local jurisdiction (city)?
- 3. How do you respond to medical surge event & expand capacity to take care of critical patients?



TRAVIS KUSMAN Director, Paramedic Alameda County Emergency Medical Services



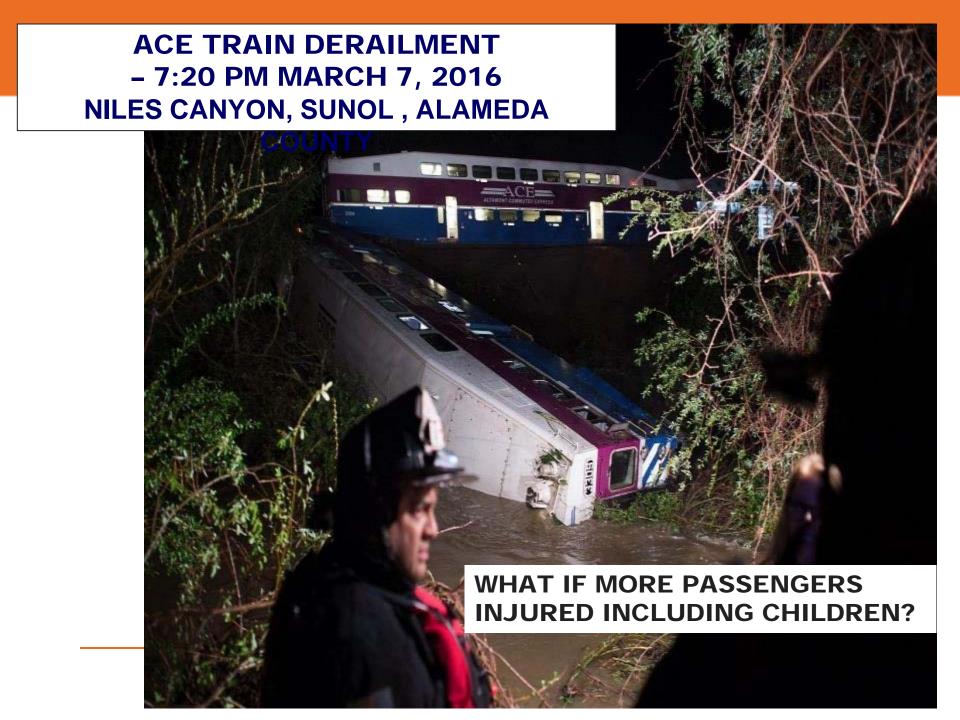












OAKLAND MCI TRAIN DERAILMENT EMS INITIAL SCENE RESPONSE TO 4 HOURS











EMS FIELD & AGENCY RESPONSE

RESPONSE TIMES

- 0512 Train Derailment Crash **
- 0514 First 911 Call
- 0516 First FRALs Unit on Scene
- 0517 Triage Initiated
- 0518 First Paramedics Plus Ambulance On-Scene
- 0519 On Scene Treatment Site Established
- 0522 ReddiNet MCI Polling of Hospitals (0620; 0720)
- 0522 Transport of patients from Scene Initiated
- 0523 EMS On Call Notified (0522 MHOAC)
- 0532 EMS On Call/MHOAC contact w/Field, Hospitals, Region
- 0532 Amtrak Operations Transition in Unified Command Operations
- 0542 Mutual Aid Request
- 0602 Casualty Collection Point / On-Scene Treatment Sites
- 0602 Initial "Flash Report" SitRep to Region and State (0700, 0900)
- 0617 ReddiNet OA Update Begins (1454, 1501, 1701)
- 0652 Strike Teams Arrive





MULTI-CASUALTY INCIDENT - EMS RESPONSE

MCI - ALAMEDA COUNTY EMS FIELD POLICY

- MCI LEVEL III 50+ Patients
 - # of injured persons exceeds day-to-day capabilities
 - Overwhelms first response & Receiving hospitals
- MUTUAL AID Air/Ground ambulances; <u>Strike Teams</u>
- REDDINET MCI ACTIVATION & EMS "DUTY OFFICER"
- SIMPLE TRIAGE & RAPID TREATMENT (START)
 - JumpSTART Pediatrics
 - SALT Sort, Assess, Lifesaving Interventions, Treatment/Transport
- TRIAGE TAPE /TAGS Acuity Based colors
- <u>CCP</u> Triage tags used at external CCP

(outside of crisis site)





MCI FIELD RESPONSE & RESOURCES

- Transport Ambulances (Paramedics Plus & Strike Teams)
- Air Ambulance
- Buses for Passengers
- Disaster Medical Supply Unit (DMSU)

First Round Destination Procedure

Non-Trauma patients** to each Alameda County receiving hospital (for a total of 6):

√Two (2) "Immediate"

√ Four (4) "Delayed" and/or "Minor"

** e.g.: Medical incident, HazMat

Trauma patients to each Alameda County Trauma Center (for a total of 7):

√Three "Immediate"

√ Four (4) "Delayed" and/or "Minor"

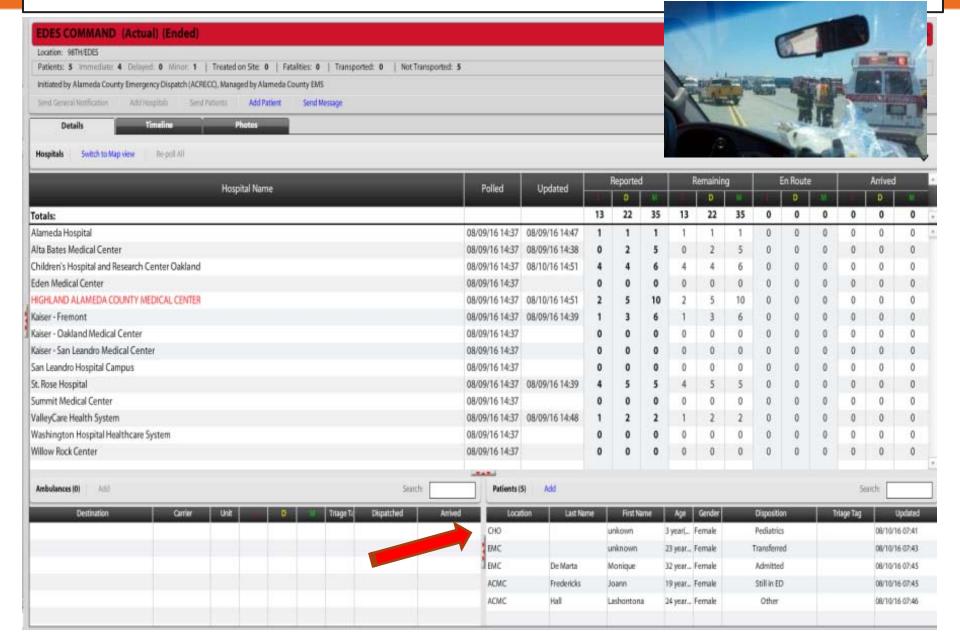






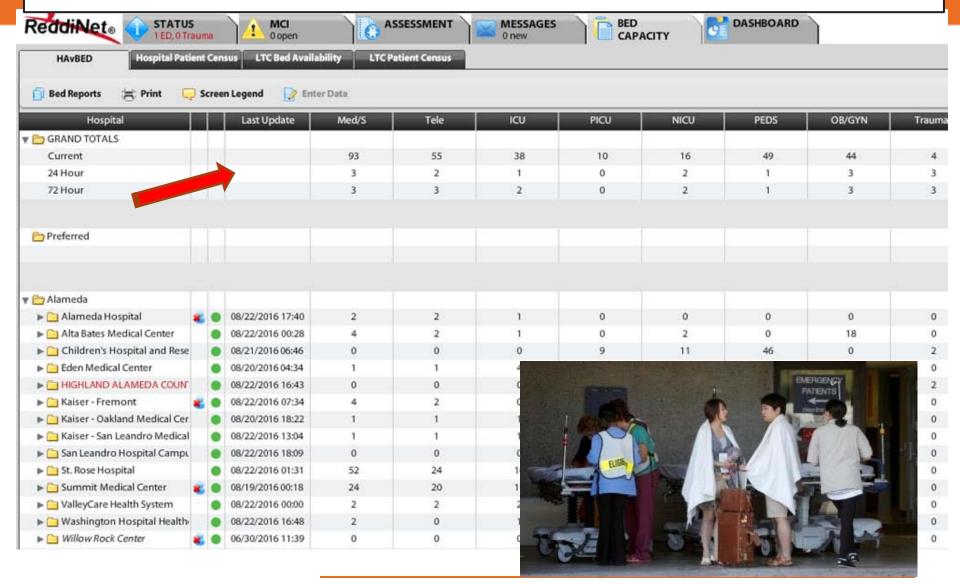
MCI - REDDINET & PATIENT TRACKING

EXAMPLE



MCI REDDINET - HAVBED

EXAMPLE





DARRELL LEE EMS Coordinator Oakland Fire Department















INITIAL RESPONSE TO A TRAIN ACCIDENT WITH INJURIES

- 3- Fire Engines, 1-Truck, 2- Battalion Chief, 1-Rescue
- On Scene- Size up- MASS Casualty- Declare MCI Level 3
- Unified Command-Fire, Law, EMS, AMTRAK, City of Oakland
- Automatic 3rd Alarm or 4th Alarm
- Notifications: Chief Officers, Safety Officer, Paramedic Plus
- Alameda County Regional Emergency Communications Center
- Mutual Aid Request Coordination- ST, AST, MAMFF
- Oakland Emergency Services Activation
 - City of Oakland EOC
- START Triage
- Treatment, Transport Area- EMS/ Paramedics Plus
- Establish Medical, Rescue, Fire Branches
- Establish a Staging Area with Manager
- Transport with traffic plan (Access Egress)
- Establish Medical Helicopter Helispot- OFD Training Tower
- Consider Incident Management Team-to support operations





Oakland Fire Department

Darrell Lee, EMS Coordinator

DALE FELDHAUSER Chief Operating Officer Paramedics Plus











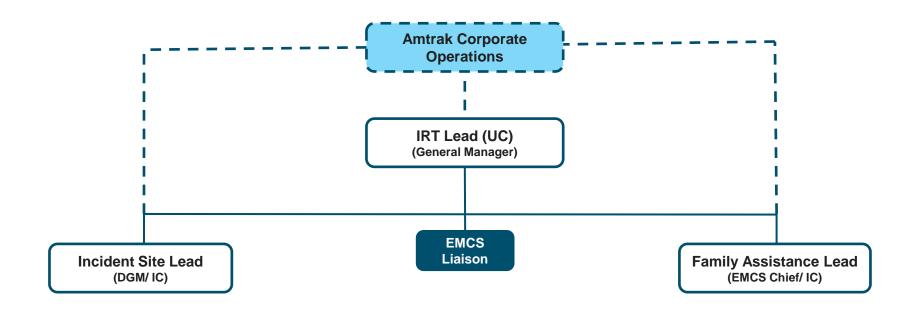




STACY C. WELLER Regional Emergency Manager – Region 10 Amtrak



IRT Organizational Structure





3

HOUR

HOURS

2

HOURS



Unified Command

Triage and transport

- Establish perimeter

- Accident investigation

Health and Medical Facilities:

Injured passengers and crew members triaged and transported to health and medical facilities.



Medical Facility

Passenger Reception Center (PRC): First responders transport uninjured passengers and crew members to a temporary location.



Passenger Reception Center (PRC)

Incident Site

Response Actions Timeline

Incident Hotline: The Customer Co

Initial Response:

Conductor is the initial Incident

to Unified Command, Immediate

injury reduction and control.

Incident Site Operations:

Commander (IC) and becomes liaison

priorities are preservation of life and

Amtrak Incident Site Operations is

accident investigation, and restore

established to support immediate passenger and employee needs, protect assets against loss, assist in

The Customer Contact Center staffs the Incident Hotline and begins to provide information to passengers, relatives, and friends and well as collecting information on passenger needs.

Hospital Liaison:

Amtrak sends representatives to health and medical facilities.

Passenger Reception Center (PRC) Liaison:

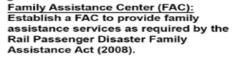
Amtrak sends liaison to account and track uninjured passengers at the PRC.



Establish passenger services for friends and relatives at stations along the impacted route to provide information to families of passengers.



Passenger Services Friends / Relatives



- Send liaison to the JFSOC.
- Deploy Family Care Liaisons and Nurse Case Workers to hospitals and medical facilities.



The process begins for collecting passenger personal effects and preparing to deliver them back to passengers.



Family Assistance Center (FAC)

Joint Family Support Operations Center (JFSOC):

Established and operated by the National Transportation Safety Board (NTSB).

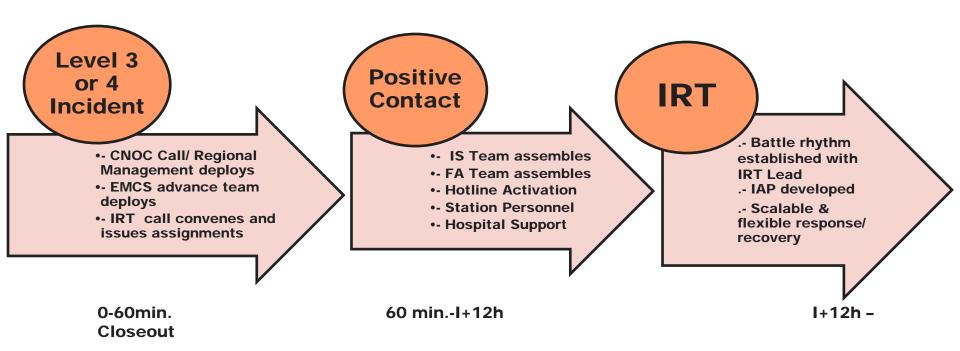
Provide direction and incident planning for the FAC and response to passenger needs.





AMTRAK RESPONSE - Flow Chart

RPDFAA Enacted? NTSB Investigation Team Launch?





JIM MORRISSEY Paramedic Alameda County Emergency Medical Services













MHOAC Function	LEMSA	Public	Environmental	Mental
		Health	Health	Health
Assessment of immediate medical needs	+			
 Coordination of disaster medical and health resource 	es +	+	+	+
 Coordination of patient distribution and medical eval 				
Coordination with in patient and emergency care prov	viders +			
 Coordination of out-of-hospital medical care provider 	rs +	+		
 Coordination and integration with fire agency's person resources and emergency fire pre-hospital medical s 				
 Coordination of providers of non-fire based, pre-hosp emergency medical services 	pital +			
 Coordination of the establishment of temporary field treatment sites 	+			
 Health surveillance and epidemiological analyses of community health status 		+		
10. Assurance of food safety		+	+	
Management of exposure to hazardous agents	+		+	
12. Provision or coordination of mental health services				+
 Provision of medical and health public information ar protective action recommendations 	nd +	+	+	
14. Provision or coordination of vector control services		+	+	
15. Assurance of drinking water safety		+	+	
 Assurance of the safe management of liquid, solid, a hazardous waste 			+	
 Investigation and control of communicable diseases 		+		
	Sum: 10	8	7	2



MODULE 2

EOC/DOC Activation to 4 Hours After Event & Medical Surge & Hospital Expansion/Decompression



MODULE 2: EOC & MEDICAL SURGE PANEL

TOPIC	SPEAKERS		
➤ REOC - Regional Disaster Medical Health Specialist (RDMHS) - Mutual Aid & MHOAC	Kelly Coleman, ALCO EMS		
➤ OA EOC - Activation & Medical / Health Branch Functions – MHOAC & IAP	Paul Hess, ALCO OES		
 MEDICAL SURGE: Hospital Expansion Surge Models Customized Polling, & Hubs 	Cynthia Frankel, ALCO EMS		
 UCSF Benioff Children's Hospital Expansion / Decompression Strategy 	 Rafael Vargas, UCSF Benioff Children's Hospital 		
BLSSystem-Wide Patient Movement & Coordination	Matt Condie, ProTransportGlen Morimoto, NorCalMatthew Lane, Rural Metro		

MODULE 2: PANEL QUESTIONS

RDMHS, OA EOC & EOC Medical Health Branch

- 1. What is your priority ALCO EOC role to support Train Derailment Incident with Unified Command & City of Oakland EOC?
- 2. What is coordination function of MHOAC & EOC Med/Health Branch?
- 3. Describe high level medical surge bed expansion options.

UCSF Benioff Children's Hospital

- 1. How would your facility respond to an influx of critical patients?
- 2. How will you expand your PICU and NICU capability and capacity?

BLS

- 1. How will you coordinate with ALCO EOC & Oakland Field Unified Command at scene?
- 2. Will you be able to support scene & support hospital decompression of patients in ALCO?



KELLY COLEMAN Paramedic Alameda County Emergency Medical Services













SEMS & the Public Health & Medical System

State Level
Duty Officer, MHCC, SOC

Region Level RDMHC Program, REOC

Operational Area Level MHOAC Program, OA EOC

Local Government Level LHD, LEMSA, DOC

Field Level EMS Providers, Healthcare Facilities



RDMHC Program

A regional-level program which includes:

- RDMHC (Coordinator) is an appointed position within each of the six Mutual Aid Regions
- RDMHS (Specialist) supports the RDMHC in the implementation of the RDMHC program functions
- Supports the Medical Health Branch at the REOCs in coordination with CDPH and EMSA



RDMHC Program

- Maintains a 24/7 point of contact
- Coordinates with the MHOAC Programs within the Mutual Aid Region
- Ensures the availability of public health and medical emergency resource directories within each Operational Area in coordination with the MHOAC Programs
- Coordinates information sharing, situational reporting, and medical and health resource management



PAUL HESS Alameda County Office of Emergency Services and Homeland Security



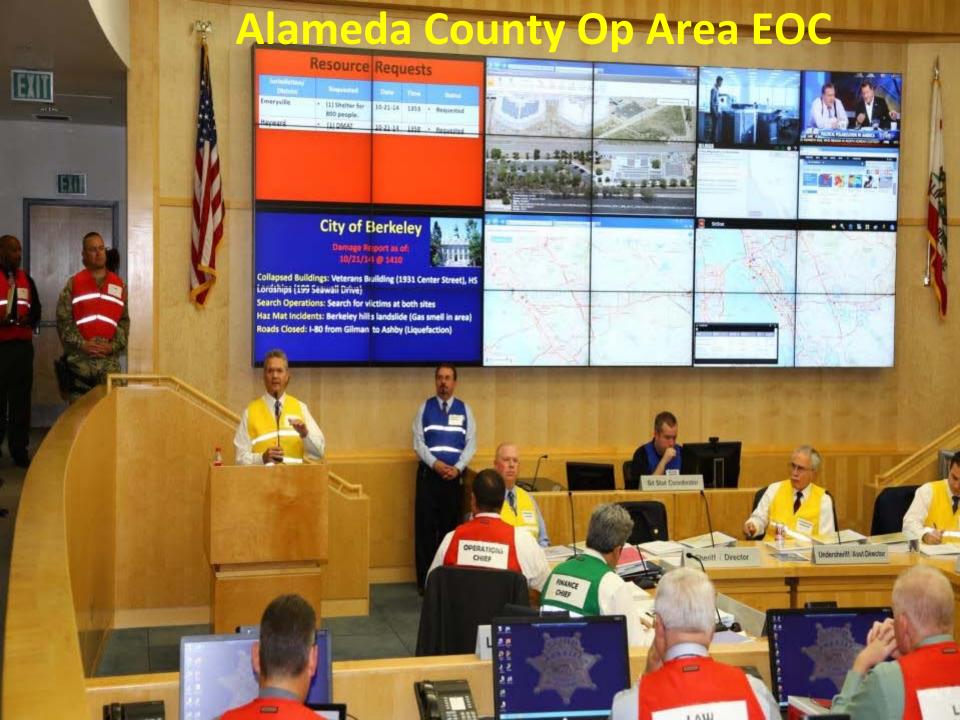








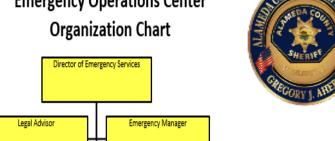


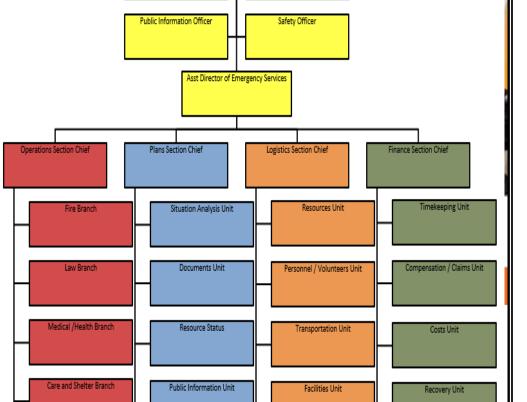




Public Works Branch

Alameda County Emergency Operations Center Organization Chart





Communications Unit

EOC Coordination Unit



AC EOC IAP Process

Planning Section –



Yellow Command 2016 Exercise



Emergency Operations Center Action Plan

FOR OPERATIONAL PERIOD:

DATE: September 8, 2016

FROM: 0830

TO: 1500

CYNTHIA FRANKEL, RN Alameda County Emergency Medical Services













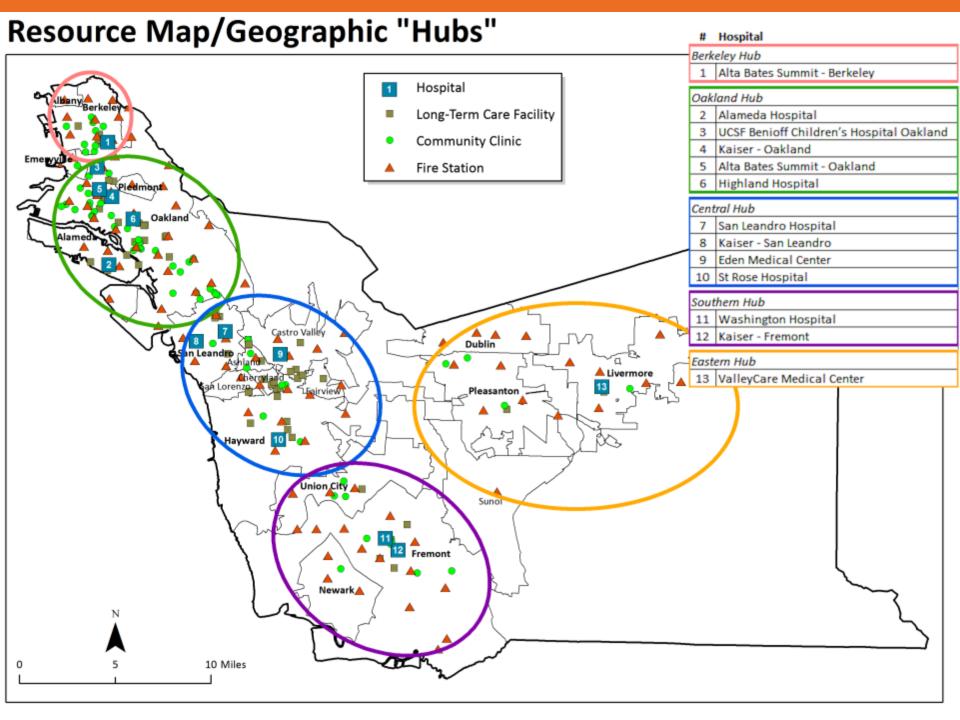
ALAMEDA COUNTY MEDICAL SURGE CRITICAL CARE EXPANSION MODELS - OPTIONS



- Hospitals increase pediatric beds by <u>5%</u> above total licensed beds
- 2. Hospitals with ICU & PICU double numbers of staffed beds
- 3. Hospitals take <u>5 additional</u> patients in their ICU & PICU
- 4. Hospitals increase bed capacity by **10% above licensed beds**

** DECLARED DISASTER - EXPECT CUSTOMIZED POLLING **





RAFAEL VARGAS Emergency Preparedness Coordinator UCSF Benioff Children's Hospital Oakland













MATT CONDIE, ProTransport GLEN MORIMOTO, NorCal MATTHEW LANE, Rural Metro

















MODULES 1 & 2 BREAKOUT GROUS QUESTIONS & DISCUSSION

1. What is your agency/organization's **priority response role** focused at **EOC/HCC/DOC or Command Level**? (Consider initial activation & up to 4 hours post event).

2. How will you manage **medical surge - expand &/or decompress** to

receive more patients?

3. How are you coordinating your status & needs with the OA EOC Medical/Health Branch (e.g. conference call, SitStat submission, customized polling)?







MODULE 3

DPHC /PARTNER RESPONSE ROLES



MODULE 3: DPHC Partner Panel

TOPIC	SPEAKER
➤ Alameda County HCSA Response - Public Health	 Erica Pan, MD
- Environmental Health	 Mathew Soby
- BHCS/Mental Health Care	Kate Jones
➤ Clinic Care - for Walking Wounded	 Amanda Morris
Discharge/Placement Coordination with LTCFs	Kathy Smedley
➤ Eden I&R/211	 Sarah Finnigan









MODULE 3: Panel Discussion Questions

HCSA: Public Health, Environmental Health, Behavioral Health

- 1. What is your primary response role in field & at OA EOC/DOC level?
- 2. How will you coordinate with & support the Alameda County EOC?

Clinics, LTCFs, & 211

- 1. What is your priority response role?
- 2. What services & resources are available in your organization to support this medical surge response?



ERICA PAN, MD Deputy Health Officer Alameda County Public Health Department













MATTHEW SOBY Alameda County Environmental Health Division

Alameda County Environmental Health











ACDEH CUPA

- Certified Unified Program Agency (CUPA) is division within Alameda County Department of Environmental Health (ACDEH) that regulates businesses that handle, store, &/or dispose of hazardous materials &/or wastes.
- ACDEH certified by CalEPA to implement Unified Programs for the following jurisdiction in Alameda County: Alameda, Albany, Castro Valley, Dublin, Emeryville, Newark, Oakland, Piedmont, San Lorenzo, Sunol, & unincorporated areas of Byron, Fremont, Hayward, Livermore, Pleasanton, San Leandro, & Tracy.
- Overall Mission: Protect human health, safety & well-being of public & environment through educational outreach, inspections, enforcement, & regulatory compliance.



ACDEH CUPA Services

- ACDEH CUPA program <u>identifies businesses within our jurisdiction that store</u> or use <u>hazardous materials</u> &/or generate hazardous wastes.
- ACDEH CUPA <u>inspects facilities for proper management of hazardous</u> <u>materials</u> & wastes & initiates enforcement actions for non-compliance with regulations.
- ACDEH CUPA <u>validates & verifies facility information</u> uploaded to CalEPA's CERS (CA Environmental Report System) database. First Responders can access CERS' hazmat data.
- ACDEH CUPA may provide <u>technical support to Incident Commander</u>, regulated businesses, or public agencies.
- ACDEH CUPA follows up on CalOES (CA Office of Emergency Services) reports for hazmat releases & <u>provides referrals to other agencies for further investigation</u> & <u>cleanup</u>.
- <u>Primary emergency response services</u> provided by First Responders, such as local Fire Departments. ACDEH CUPA is not First Responder agency. **

KATE JONES Director of Crisis Services Alameda County Behavioral Health Care Services













ALAMEDA COUNTY BEHAVIORAL HEALTH CARE SERVICES - Primary Role -

- To provide CRISIS related behavioral health triage, screening, assessment, and short-term intervention and resource coordination.
- To assist first responders, county leadership, & EOC with behavioral health consultation or support related to critical incident assessment, triage, crisis counseling, and diffusing.
- To coordinate county-wide behavioral health resources, intervention, & planning.



ALAMEDA COUNTY BEHAVIORAL HEALTH CARE SERVICES - TARGETED RESPONSE

- The "ART" of a Targeted Response:
 - -A = ASSESS
 - -R = REDIRECT
 - □ Listen
 - Validate
 - □ Restate
 - □ Problem-Solve
 - -T = TEACH



KATHY SMEDLEY Staff RN Developer Chaparral House













AMANDA MORRIS Compliance Coordinator LifeLong Medical Care













SARAH FINNIGAN Eden I&R/2-1-1 Alameda County













MODULE 3 QUESTIONS & DISCUSSION

Think about your role 4 hours post event and beyond.

- 1. What additional internal and external notifications would need to be made?
- 2. How does the location of the incident impact your facility's level of response/activation of additional staff?
- 3. What needs to be in place (e.g. documentation, agreements) for your facility to accept patients/new residents?
- 4. What additional resources would you need to handle your response?
- 5. What additional information would you need to receive about incoming patients?
- 6. What additional information would you need to determine your support role in the response?













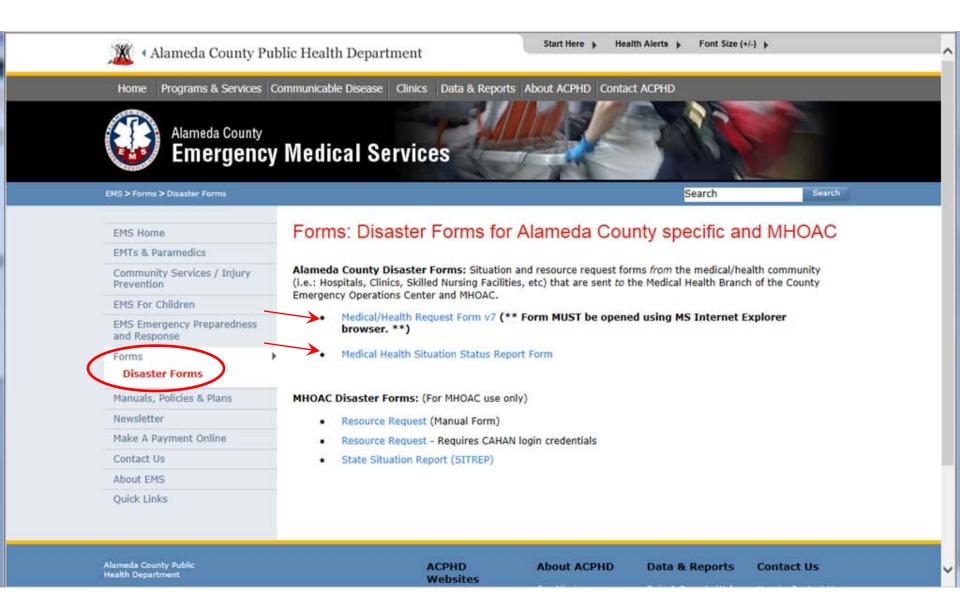
PREPARING FOR 11/17/16 FUNCTIONAL EXERCISE



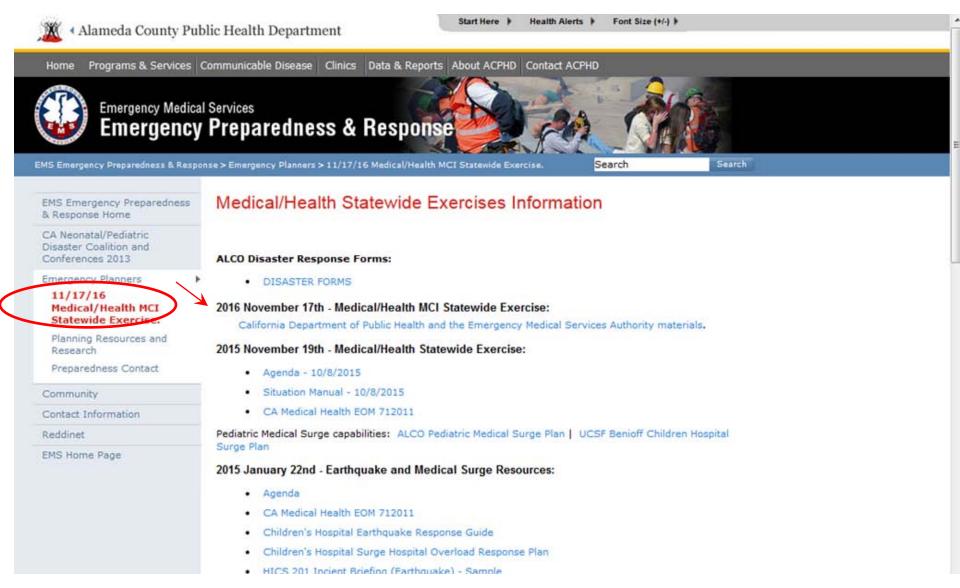
FUNCTIONAL EXERCISE - Requirements

- Complete Participation Form & Survey Monkey
 - EOC/DOC/HCC/Command Center Dedicated Phone/Email
- Disaster Email: MED1@ACGOV.ORG
- Conference Call
 - Toll Free dial in #: 888-204-5984
 - Passcode: 886530
- SitStat Reporting & Resource Requests
- Communications Resource Directory
- EMS & Public Health Contact Information
- Website Links

http://www.acphd.org/ems/forms/disasterforms



http://www.acphd.org/emsemergprepresp/emergplanners/exercises.aspx



http://www.acphd.org/phep/exercises.aspx



Public Health Emergency Preparedness Home

Upcoming Events & Community Trainings

Disaster Preparedness Health Coalition

Alameda County Medical Reserve Corps

Health and Safety Topics

Clinicians

POD Training

CBO Preparedness Network

Exercises

Past Exercises

Contact Information

Exercises

Our program hosts and participates in many different exercises each year.

2016 Statewide Medical Exercise

This year's Statewide Medical and Health Exercise is designed to build upon our medical and public health community based capability and capacity for a disaster-related healthcare response. The scenario for the 2016 Statewide Medical and Health Exercise is a Mass Casualty Incident scenario. For more information on this year's exercise, please visit: http://www.californiamedicalhealthexercise.com/index.html

Functional Exercise

The Public Health Department Operations Center will be partially activated during October and November to test its communication capabilities and information sharing with both internal and external partners.

Various activities will be conducted in the weeks culminating in the November 17th Medical Surge Exercise.

All exercise instructions and forms will be available on this page at a later date. Registered participants will receive additional information regarding exercise participation. Please use this opportunity to test capability and expand capacity in your agency.

September 27, 2016 Tabletop Exercise - SAVE THE DATE!

- Save the Date Flyer
- Tabletop Agenda
- Tabletop Exercise Situation Manual

To register your organization for the exercises complete the online registration form and exercise participation survey today!

- Use the link above or this link to access the registration and survey
- Please complete by 9/2/2016
- Hardcopy forms can be emailed to: cynthia.frankel@acgov.org

Hotwash & Participant Feedback

What were the primary strengths observed during today's exercise?

What were the key gaps or recognized areas for improvement?

Please complete the Participant Feedback Form to capture your candid feedback and ideas for the functional exercise.













Thank You!



Cynthia Frankel, RN

Alameda County Emergency Medical Services Cynthia.Frankel@acgov.org; (925) 285-2403

Donata Nilsen, MPH, DrPH

Alameda County Public Health Donata.Nilsen@acgov.org; (510) 208-5907

